

DLGF Ratio Study Analysis

General Procedural Concerns

- 50 IAC 14-8-1 establishes a procedure for a ratio study of using sales prices in comparison with assessment data existing contemporaneously with the submission of the county ratio study. In the case of the Laporte County 2006 ratio study, this was the assessment data in place as of approximately October 2006. How does the DLGF envision a process of the Assessor submitting a ratio study utilizing future assessed value information, ie. that data which will be in effect at the time the assessments are billed to the taxpayer? In the case of Laporte County 2006 pay 2007 assessments and billing information, about one year passed between these two events (submission of the initial ratio study vs. billing information).

We do not oppose a two-part ratio study process in the future (one study submitted upon completion of assessment functions and another submitted shortly before billing to taxpayers). However, if each county is to perform ratio studies at different junctures in the process, they must be given an opportunity to implement corrective measures even after billing, short of a reassessment.

- Laporte County has backup assessment data from 12-31-06. We are in process of determining the number of assessment changes between that data and the data utilized for billing purposes. We estimate that number to be several thousand 2006 pay 2007 assessment updates. The Auditor billing AV data is often substantially different than that existing at the time of the ratio study. Assessed values are never "final".
- There is no precedence in Indiana to utilize assessed values associated with Auditor billing as the basis of a ratio study under 50 IAC 14. Given that the ratio study is to be completed **before** assessed values are to be rolled to the County Auditor and before tax rates are established, the procedure heretofore necessarily precludes use of Auditor billing AV and necessitates AV in place at the time of the ratio study approval.
- Laporte County is investigating the additional sales utilized in the DLGF study for possible inclusion of invalid transactions.

1. **Corrections**

- Springfield TWP improved residential study. Please see column R, row 2471 and 2474. Zero values exist for the Auditor AV total. Correcting that error results in a COD of 14.29 and a PRD of 1.02; within standard.
- Noble TWP improved residential. The weighted mean is incorrectly calculated by using Auditor total AV vs. 06 assessor total AV. When one uses the total sales price as the correct comparative measure, the statistics are well within standard (median = 1.01, COD = 9.88, PRD = 1.01).

- Center TWP improved commercial. Line 34: Parcel 05 06 35 251 015
This parcel was also included in the Center TWP vacant commercial study as well. At the time of sale, it was a vacant parcel, subsequently improved with a bank. Removing this parcel from the Center TWP improved commercial study results in statistics well within standard (median = 0.99, COD = 11.48, PRD = 1.01)

- Michigan TWP improved commercial.

Lines 155-161. This was a sale of a nursing home. On appeal the purchaser provided documentation of substantial personal property and a small amount of intangible value (documentation available). The resultant change made was equal to the difference between the current assessment and the sales price. Exclude (or adjust sales price accordingly).

Line 221. The Blue Chip Casino purchased this adjacent parcel (parking lot), however, land value was established based on other parking lot purchases by Blue Chip as well as an effort to establish an overall value for the facility. Consider this sale invalid and remove.

Lines 234-237. Line 237 currently references a summation for lines 222-224 when in fact it should reference lines 234-236. Correct and leave in study.

The net effect of these three corrections: Median = 1.00; COD = 9.35; PRD = 1.02; within standard.

- Scipio TWP vacant residential. Line 687 is actually a two-parcel sale, including parcel 62 10 13 300 163. This is somewhat confusing as parcel "163" had sold previously and is on the next line as well. Adding this parcel to the total assessment for line 687 results in the following statistics: Median = 0.94; COD = 13.06, PRD = 1.025; within standard.
- Laporte County as whole, combined vacant commercial. Line 58 is not used in the calculations for any statistics. Once this error is corrected, the following statistics result: Median = 0.96; COD = 26.7; PRD = 1.02; note that the COD is still not within standard

2. Spearman Rank Test as a Measure of Assessment Regressivity

IAAO recommends the non-parametric Spearman rank test as a preferred measure of assessment regressivity / progressivity in cases where the sample size is small (20 observations or less). Ties are given mid-ranks. Results:

- Galena TWP vacant RES
Spearman test results in an insignificant test score; no evidence of assessment regressivity / progressivity.
- Hanna TWP vacant RES
Spearman test results in a significant test score; evidence of assessment regressivity / progressivity.
- Noble TWP vacant RES
Spearman test results in an insignificant test score; no evidence of assessment regressivity / progressivity.
- Springfield TWP vacant RES
Spearman test results in an insignificant test score; no evidence of assessment regressivity / progressivity.

3. Sales chasing

- IAAO Standard on Ratio Studies, Appendix D (p. 56) references that the oversight agency establish some reasonable tolerance in percentage changes between sold and unsold property, such as 3 percent. This recommendation is based on a one-year change in valuation date, such as 2006 to 2007. However, assessed values in 2005 were based on 1999 value whereas assessed values in 2006 were to be based on value as of 2005 (a six year period). If three percent tolerance is provided for a one-year period, what degree of tolerance is applicable for a six year period?

Use of the Wilcoxon-Mann-Whitney (WMW) Test for Sales Chasing

- IAAO as well as statistical reference texts suggest use of the WMW test as an indicator to test whether two sample emanate from the same population (null hypothesis) or alternatively whether they emanate from different populations. However, the test in this application is envisioned as a one-over test, to examine assessment changes from year-to-year were the result of a sale. When a significant time period exists between valuation dates, when the assessing jurisdiction has engaged in reassessment-type activities between the two valuation dates, and when significant errors were found to exist in prior assessments (and corrected), the test is rendered null and void.

- Reassessment-type activities will tend to invalidate the use of the WMW test as a measure of sales chasing. Between 2002 and 2006, Laporte County has already provided significant documentation of the reassessment-type activities (field reviews, neighborhood delineations, corrections, land basis and value changes) that impacted assessments. In terms of the WMW test, the underlying population is no longer homogenous. Further, the test relies to some degree on homogenous assessment data, ie. the township has minimal variation of property types. Likewise, the test relies on similar ratios of sold and unsold property across the spectrum of property value. To the extent that a township has significant variation of property values, and to the extent that an assessment cycle has experienced significant changes in values since the prior assessment, and to the extent that sold property exchanges at different rates in various stratum of the population, the WMW assumption of a homogeneous population is further violated. Both the Denne analysis and the DLGF analysis by Mr. Schwab to date overlook the significant violations of the basis of the test, resulting in a spurious analysis and irrelevant test. There were significant changes to the population data, above and beyond whether or not the parcel sold.
- Specifically for Michigan TWP, please reference the attached WMW analysis. We compared the 2004, 2005 and 2006 sales data with the 2006 assessed value data existing at the time of the submission of the ratio study to the DLGF. 2006 sales were included as the annual adjustment procedure; these sales were available and utilized in the process to further expand the sample size.

As an (improperly) combined group, the township as a whole fails the WMW test. However, sold parcels in the Lakefront increased in value by about 85%, whereas inner-city property increased only by about 18%. Further, condo property & Tryon Farm had been grossly under-assessed. Correction of these assessments, changes to the valuation technique and further stratification, led to dramatic increases in assessments. The data shows that condos sold at a rate twice (18% vs. 9%) as high as the inner city area. Likewise, the lakefront properties sold at a slightly higher rate than inner city property as well. When high value condo & lakefront property is more likely to sell than lower value inner-city property, the WMW will yield a spurious test score.

Combining all three groups into one population violates an important assumption of the WMW test. Further, please review the median % change figures by neighborhood for Michigan TWP. Virtually all neighborhoods have very similar changes.

Combining these facts leads to one conclusion about the WMW as an overall statistical measure in Michigan TWP: It is not a valid measure or indicator of sales chasing. Once the data is parsed into proper comparative groups, the WMW can not reject a null hypothesis that sold and unsold property groups were treated equally, ignoring all other violations of the test assumptions.

Galena Vacant RES

Parcel	AV	sales price	Rank of AV	Rank of SP	Diff in Rank, sq
200325136023	9200	5500	1	1	0
200322100017	13500	23900	2	4	4
200320100018	22200	19000	3.5	2.5	1
200320100019	22200	19000	3.5	2.5	1
650233101035	25300	32000	5	7	4
200307400015	26700	34000	6.5	12	30.25
200307400015	26700	34900	6.5	14	56.25
200307400018	29900	27500	8	5	9
200307400026	32600	32500	9	8.5	0.25
200307400024	33300	32500	10	8.5	2.25
200307400034	33400	37000	11	17	36
200307400009	33500	34000	12	12	0
200307400017	33600	36000	14.5	16	2.25
200307400031	33600	35000	14.5	15	0.25
200307400031	33600	30000	14.5	6	72.25
200307400033	33600	34000	14.5	12	6.25
200307400012	33700	33000	17	10	49
200307400025	33800	43000	18	18	0
200307400029	39500	49500	19	19	0
Count			19	Sum	274

$$\text{Test Statistic} = \frac{1 - (6 \cdot T)}{n \cdot (n - 1)}$$

-0.240

The value is not significant.
No evidence of regressivity / progressivity.

Hanna Vacant RES

Parcel	AV	sales price	Rank of AV	Rank of SP	Diff in Rank, sq
241824100018	12900	20000	1	1	0
241818300025	13700	42000	2	10	64
241818300030	13700	41000	3	9	36
241807200009	21000	21500	4	3.5	0.25
241807200014	21000	24500	5	6.5	2.25
241807200006	21700	21500	6	3.5	6.25
241807200008	21700	21500	7	3.5	12.25
241807200007	22400	21500	8	3.5	20.25
241807200012	22500	24500	9	6.5	6.25
241805400024	33600	34500	10	8	4
Count			10	Sum	151.5

$$\text{Test Statistic} = \frac{1 - (6 \cdot T)}{n \cdot (n - 1)}$$

-0.917

The value is significant.
Evidence of regressivity / progressivity.

Noble Vacant RES

Parcel	AV	sales price	Rank of AV	Rank of SP	Diff in Rank, sq
531433200004	21000	20000	1	1	0
531408426005	23100	38000	2	4	4
531406200023	25000	25750	3.5	2	2.25
531433300014	25000	30000	3.5	3	0.25
Count			4	Sum	6.5

$$\text{Test Statistic} = \frac{1 - (6 \cdot T)}{n \cdot (n \cdot n - 1)}$$

-0.633

The value is not significant.
No evidence of regressivity / progressivity.

Springfield Vacant RES

Parcel	AV	sales price	Rank of AV	Rank of SP	Diff in Rank, sq
650207327024	121300	112500	10	11	1
650207327026	121300	112500	10	11	1
650207328029	121300	82000	10	8	4
650207328030	151600	112500	12	11	1
650213400021	19800	18000	3	3	0
650233202002	9600	12500	1	2	1
650236100025	12300	11250	2	1	1
650606252013	69000	70000	7	6.5	0.25
650606276013	26400	26000	4	4	0
650207328032	151600	217500			
650207327025	141500				
	293100	217500	13	13	0
650207328025	19000	66000			
650207328026	11400				
	30400	66000	5	5	0
660207357031	32900	70000			
660207357032	33200				
	66100	70000	6	6.5	0.25
650603429002	23100	93000			
650603429004	54800				
650603429006	24700				
	102600	93000	8	9	1
Count			13	Sum	10.5

$$\text{Test Statistic} = \frac{1 - (6 \cdot T)}{n \cdot (n \cdot n - 1)}$$

-0.028

The value is not significant.
No evidence of regressivity / progressivity.

Spearman Rank Correlation Coefficient

Critical Values for the Spearman Rank Correlation Coefficient

Two-Tail Test	Numbers of Observations																			
	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20				
5% level	1.000	0.886	0.786	0.738	0.700	0.648	0.618	0.587	0.860	0.538	0.521	0.503	0.488	0.474	0.460	0.447				
1% level	na	1.000	0.929	0.881	0.833	0.794	0.755	0.727	0.703	0.679	0.657	0.635	0.618	0.600	0.584	0.570				

The statistic requires at least 5 observations to ascertain differences in ranks at the 95% confidence level.

of observations greater than 20 - rely on PRD measure

Improved Residential Comparison

2005 AV vs 2006 AV
compared to 2004 to 2006 sales

	WMW Test	Median Sold % increase	Median Unsold % Increase
Cass	-1.38	6.0	3.6
Center	-1.714	7.7	7.4
Clinton	1.16	17.4	20.8
Coolspring	-1.917	17.6	15.3
Dewey	0.34	9.4	11.8
Galena	-0.43	22.4	23.2
Hanna	0.585	26.9	29.3
Hudson	-2.017	15.7	12.8
Johnson	-1.423	35.2	12.5
Kankakee	-0.768	5.3	4.9
Lincoln	-1.194	18.9	15.3
Michigan	-4.562	28.6	22.0
New Durham	0.936	16.0	15.5
Noble	1.481	23.1	30.1
Pleasant	0.161	15.5	15.2
Prairie	-0.456	21.4	20.5
Scipio	-2.912	11.6	9.5
Springfield	-0.026	17.8	19.2
Union	-0.006	10.3	10.7
Washington	-2.96	14.7	9.9
Wills	-1.521	10.4	9.0

Confidence levels

90% + or - 1.645

95% + or - 1.96

99% + or - 2.58

Michigan TWP Analysis

Improved Residential Comparison

2005 AV vs 2006 AV
compared to 2004 to 2006 sales

	<u>WMW Test</u>	<u>Median Sold % increase</u>	<u>Median Unsold % Increase</u>
Township-wide	-4.562	28.6	22.0

Lakefront vs. non-Lakefront

Lakefront Neighborhoods	-0.145	83.46	85.9
Non-Lakefront Areas	-4.529	21.8	17.0

* Lakefront Neighborhoods are: 160521, 160522, 410521, 410522, 410523, 410533, 420503, 420504, 4205041, 420512, 420519, 420521, 420522, 420553, 420554, 440521, 440522, 440534, 450520, 450521, 450522, 450589, 4205221

Inner-City areas, vs. Lakefront vs. Condos / Tryon Farms

	<u>WMW Test</u>	<u>Median Sold % increase</u>	<u>Median Unsold % Increase</u>	<u>% sold</u>
Lakefront Neighborhoods	-0.145	83.46	85.9	10.6
Inner-City Areas (all else)	-1.55	18.4	15.2	9.3
Condos & Tryon Farms	-1.56	65.0	56.6	18.5

Michigan TWP Non-Lake Neighborhoods: % change in AV 2005 to 06

Nbrhd Nbr	# of parcels	# of Sales	% increase in Solds	% increase in UNSolds
42495	10	0	na	47
420501	448	19	1.7	6.5
420502	190	20	19.3	24.2
420505	210	31	60	57.1
420506	1035	86	15.2	14.7
420507	214	19	2.5	3
420508	680	54	22.7	22.8
420510	16	2	40.9	41.7
420511	52	1	10.3	12.9
420513	134	8	9.5	4.9
420514	151	9	52	51.8
420515	125	12	21.4	21.9
420516	186	21	3.4	0
420518	40	11	23.2	22.7
420520	15	0	na	54.1
420524	591	51	11.4	10.4
420527	45	5	102.1	89.4
420528	8	2	94.8	95 condos
420529	102	10	8.5	10.3
420530	40	10	-12.4	-8.5
420531	335	46	22.4	21.8
420532	538	48	13.4	10
420533	106	7	6	5.3
420534	485	47	29.5	29.3
420535	249	18	-1.7	5.3
420536	440	40	5.9	3.9
420537	630	68	5	4.8
420538	104	3	-4.8	0
420540	4	0	na	43.8 condos
420542	88	2	2.3	1.6
420543	64	6	52	52 condos
420544	11	2	104.1	107.4 condos
420545	9	5	55.3	51.8 condos
420546	4	1	77.4	77.4 condos
420547	22	8	24.2	23.8 condos
420548	8	1	60.9	60.9 condos
420549	47	8	31.4	34.9 condos
420550	76	10	31.8	31.9 condos
420551	15	1	119.8	135 condos
420552	37	11	80.7	80 condos
420553	1	0	na	190.8
420555	39	4	83	99.1
420558	17	6	243.7	169.6 Tryon Farms
420559	44	3	131.6	131.6 condos
420560	2	0	na	128.9 condos
420561	5	0	na	-4.3 condos
420562	8	0	na	146.9 condos

420563	14	3	95.3	95.3	condos
420564	16	7	513.9	200.9	Tryon Farms
420565	1	1	443.1	na	Tryon Farms
420567	8	0	na	9.7	condos
420569	2	2	62.9	na	
420570	48	13	0	0	
420571	10	3	47.7	42.2	
420572	13	4	49.7	47.2	
420573	22	4	200	200	boat slips
420575	10	1	85.1	83.1	condos
420577	4	4	74.8	na	condos
420580	5	2	273	358.4	Tryon Farms
420583	32	4	55.8	56.6	condos
420587	1	1	102	102	
420591	2	1	42.9	77.1	condos
430510	83	4	61.4	47.2	
440535	2	0	na	29.9	
460512	559	63	17.8	17	
460513	15	3	10.9	11.8	
470510	25	3	27.5	46.2	
470588	2	0	na	46.2	
500512	6	1	12.8	19.3	
4205271	4	0	na	22.9	
4205281	11	4	51	55.5	condos
4205282	12	3	45.4	45.4	condos
4205283	36	7	56.9	56.9	condos
4205284	1	0	na	75.1	condos
4205285	4	1	16	149.9	condos
4205461	19	4	45.1	65.2	condos
4205462	13	1	8.6	11	condos
4205463	4	0	na	29.1	condos
4205601	2	1	126.1	126.1	condos
4205602	2	0	na	112.1	condos
4205603	2	0	na	113.5	condos
4205631	14	2	87.6	87.6	condos
4205632	14	2	80.1	80.1	condos
4205633	15	3	98.9	98.9	condos

Lakefront Neighborhoods

	<u># of Parcel</u>	<u># sold</u>	median <u>% increase SOLD</u>	median <u>% increase UNSOLD</u>
160521	1	0	na	122.6
160522	69	10	50.2%	56.3%
410522	31	1	45.6%	50.3%
410523	145	15	81.2%	79.8%
410533	14	4	103.9%	61.0%
420503	102	10	83.8%	112.6%
420504	80	17	66.0%	58.3%
420512	1	0	na	39.7
420519	201	30	91.2%	75.7%
420521	97	6	115.6%	112.3%
420522	49	6	64.9%	94.1%
420523	31	2	34.6%	10.2%
420553	11	2	56.6%	52.0%
420554	20	2	118.3%	87.8%
440522	9	0	na	52.9%
440534	209	15	101.9%	108.5%
450520	722	70	85.1%	87.9%
450521	128	11	86.3%	81.6%
450522	163	16	85.4%	80.9%
450589	5	0	na	281.8%
4205041	15	6	104.0%	91.6%
4205221	13	1	120.6%	82.6%

reasonable in circumstances where the precise population distribution is in doubt.

Computational aspects. Given a program for the Fisher exact test for a 2×2 contingency table one can easily determine for any given m , n the number above the median in the first sample which just gives significance, and, because there is only one degree of freedom, all other entries in the 2×2 table. It is then, as indicated in the above example, relatively simple to determine confidence limits by appropriate additions or subtractions from all second-sample observations.

5.1.3 The Wilcoxon–Mann–Whitney test

The literature refers to equivalent tests formulated in different ways as the **Wilcoxon rank sum test** and the **Mann–Whitney test**. The formulations were developed independently by Wilcoxon (1945) and Mann and Whitney (1947). We refer to the two versions jointly as the **Wilcoxon–Mann–Whitney test** or, for brevity, as the **WMW test**. Example 1.4 gave a specific case of the Wilcoxon formulation that reflected the basic theory directly. The Mann–Whitney approach is easy to apply and leads more directly to confidence intervals for differences between population means or medians.

The Wilcoxon formulation needs a joint ranking of observations from the two samples, and we sum the ranks associated with one sample. As indicated in Example 1.4, if both samples come from the same population (which may be of any continuous form and need not be symmetric) we expect a mix of low, medium and high ranks in each sample. If the alternative to the null hypothesis of identical populations is that the population distributions differ only in location (i.e. mean or median), then under that alternative we expect lower ranks to dominate in one population and higher ranks in the other. A shift in location epitomizes the concept of an 'additive' treatment effect, or a 'constant' difference between two treatments. The test is also relevant when we sample from two distributions with cumulative distribution functions $F(u)$ and $G(v)$ identical under H_0 , but under H_1 , for all x , either $F(x) \leq G(x)$ or $F(x) \geq G(x)$ with strict inequality for at least some x ; a moment's reflection shows that under H_1 low or high ranks should dominate in one sample, as opposed to a fairly even distribution of ranks under H_0 . Given the permutation distribution of rank sums under H_0 , critical regions may be determined in the way described for the particular case in Example 1.4.

Example 5.3

The problem. Given the data on page numbers for books on biology and management in Example 5.2, test the hypothesis that the medians do not differ against a two-sided alternative. The data are